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7 IN THE UNITED STATES DISTRICT COURT
8 FOR THE DISTRICT OF OREGON
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10 GE PROPERTY & CASUALTY)
11 INSURANCE COMPANY,)
12 Plaintiff,)
13 v.)
14 PORTLAND COMMUNITY COLLEGE,)
15 Defendant.)

No. CV 04-727-HU

OPINION AND ORDER

16 GE PROPERTY & CASUALTY)
17 INSURANCE COMPANY,)
18 Third-Party Plaintiff,)
19 v.)
20 ST. PAUL FIRE & MARINE)
21 INSURANCE COMPANY and)
22 COMMERCIAL INSURANCE COMPANY)
OF NEWARK, NJ,)
Third-Party Defendants.)

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4 HUBEL, Magistrate Judge:

5 This is an action for declaratory judgment brought by GE
6 Property & Casualty Insurance Co., now known as AIG Centennial
7 Insurance Company (GE) against Portland Community College (PCC) and
8 third party defendant St. Paul Fire & Marine Insurance Co. (St.
9 Paul). GE seeks a declaration from the court that it has no duty to
10 defend or to indemnify PCC in connection with a Voluntary Letter
11 Agreement between PCC and the Oregon Department of Environmental
12 Quality (DEQ), dealing with possible groundwater contamination at
13 property owned by PCC. GE has filed a motion for summary judgment
14 in its favor on both the duty to defend and the duty to indemnify.
15 PCC and St. Paul have filed cross motions for partial summary
16 judgment on the duty to defend.

17 **Factual Background**

18 The property that is at the center of this dispute is called
19 the Old SE Center Site (the Site) and is situated on SE 82nd Avenue
20 in Portland. In the 1960s the Site comprised a large building, a
21 small shed, a gas station, and a large parking lot. More than 20
22 underground injection control (UIC) drywells were scattered
23 throughout the parking lot. The UIC drywells were designed to
24 collect storm water from the Site; the storm water then percolated
25 into the groundwater. Some of the UIC drywells are more than 20
26 feet deep. The Site also contained five underground storage tanks

1 (USTs), three of which were used by the service station.

2 PCC bought the Site on June 26, 1978 and began holding classes
3 at the site in 1979. Although PCC did not use any of the USTs, in
4 1985, PCC decommissioned four of them *in situ*, including three
5 motor fuel tanks located in the area of the former gas station.
6 Eventually, PCC purchased a larger piece of property down the
7 street and put the Site on the market. In the summer and fall of
8 2003, PCC assessed the Site's current environmental conditions,
9 investigating and assessing all drywells. Analysis of soil samples
10 collected from the bottom of the drywells during the investigation
11 revealed that UICs #4 and #33 had metals and volatile organic
12 compounds that exceeded initial screening levels, thus requiring
13 further investigation.

14 Under Oregon law, OAR 340-044-0018(3), PCC was obligated to
15 report the drywell contamination to the Oregon Department of
16 Environmental Quality (DEQ) and to investigate the contamination to
17 determine its extent and whether remediation was necessary. After
18 PCC provided the requisite notice to DEQ, DEQ asked PCC to enter
19 the Site into a voluntary cleanup program (VCP) in October 2003.
20 PCC agreed to enter into the VCP on November 3, 2003, executing a
21 document called a Voluntary Letter Agreement on November 3, 2003
22 (Voluntary Agreement). PCC seeks coverage under its Comprehensive
23 General Liability (CGL) insurance policies for the tasks undertaken
24 pursuant to the Voluntary Agreement. The Voluntary Agreement
25 states, in part:

26 This letter serves as a Letter Agreement between you and
27 Oregon Department of Environmental Quality (DEQ)

1 regarding DEQ review and oversight of the investigation
2 and/or cleanup of hazardous substances at your property
3 located at PCC Old SE Center Campus, 2850 SE 82nd Avenue,
4 Portland, Oregon. DEQ requested that [PCC] enter the
5 Voluntary Cleanup Program (VCP) due to the discovery of
6 chlorinated solvents in soil beneath two [UIC] wells, #
7 4 and # 33, located in the northwest corner of the
8 property.

9 Work to be completed under this Letter Agreement will
10 include completion of a Site Investigation and Risk
11 Assessment. The objective of the Site Investigation is to
12 determine whether hazardous substances discovered in soil
13 at the Property during decommissioning of [UIC] systems
14 pose an unacceptable risk to human health through future
15 direct contact, or have or may cause significant impacts
16 to beneficial uses of groundwater. A second objective is
17 to verify that no significant contamination is present in
18 soil related to four previously decommissioned [USTs],
19 one abandoned UST, and one hydraulic lift located at the
20 property. DEQ will review the findings of the Site
21 Investigation and Risk Assessment to determine whether a
22 "no further action" determination is warranted for the
23 site, or whether a more formal agreement is required.

24 Under this Letter Agreement, you [i.e., PCC] will...
25 Submit a Site Investigation Work Plan to DEQ within 30
26 days of completion of the site visit and scoping meeting.
27 The Work plan should be designed to identify the sources
28 of contamination, the nature of contamination, the extent
of contamination (to include an initial groundwater
investigation near UICs #4 and #33), contaminant
migration pathways, exposure pathways, likely receptors,
and potential hot spots of contamination.

29 This Letter Agreement is not and shall not be
30 construed as an admission by you of any liability under
31 ORS 465.255 or any other law or as a waiver of any
32 defense to such liability. This Letter Agreement is not
33 and shall not be construed as a waiver, release, or
34 settlement of claims DEQ may have against you or any
35 other person or as a waiver of any enforcement authority
36 DEQ may have with respect to you or the property.

37 McEwen Declaration, Exh. 14.

38 The Voluntary Agreement set out specific tasks to be done by
DEQ and by PCC. PCC was to conduct site investigation and risk
assessment to determine whether the hazardous substances discovered

1 in the soil posed an "unacceptable risk to human health through
2 future direct contact," or to "beneficial uses of groundwater." It
3 was to submit a site investigation work plan designed to identify
4 the sources, nature and extent of the contamination, and DEQ was to
5 review the findings to determine whether a "no further action"
6 determination could be issued.

7 PCC complied with the terms of the Voluntary Agreement. In
8 March 2004, a site-specific risk assessment concluded that the
9 contamination posed no significant future threat to groundwater,
10 and that there was no need for remediation. On October 6, 2004, the
11 DEQ sent a "no further action" determination to PCC. In January
12 2004, PCC sold the Site.

13 Between July 1, 1977, and July 1, 1978, Continental and
14 Commercial Insurance Company (Commercial) provided CGL coverage to
15 PCC. Between July 1, 1978, and July 1, 1982, PCC had two CGL
16 policies with St. Paul. Compass Insurance Company replaced St. Paul
17 and provided coverage to PCC from July 1, 1982 to July 1, 1984.
18 GE's predecessor, Colonial Penn Insurance Co., provided CGL
19 coverage to PCC from July 1, 1984 to July 1, 1985. GE also issued
20 a CGL policy to PCC effective July 1, 1984 to July 9, 1985. PCC had
21 excess coverage from Allianz between July 1, 1982 and July 1, 1984,
22 and from Granite State Insurance Company from July 1, 1984 to July
23 1, 1985.

24 PCC gave notice of the Voluntary Agreement to all insurers,
25 including St. Paul and GE, as soon as DEQ asked PCC to enter the
26 Voluntary Agreement and as soon as PCC was able to reconstruct its
27

1 policies and learn the identity of the insurers. PCC notified St.
2 Paul of DEQ's claim on November 3, 2003, and notified GE on
3 November 20, 2003. PCC demanded that St. Paul and GE defend and
4 indemnify PCC for the claims raised in, and the activities
5 undertaken pursuant to, the Voluntary Agreement. Because some
6 policies had been lost, PCC also requested, pursuant to Or. Rev.
7 Stat. § 465.479 that the insurers provide the policy form or
8 specimen that would most likely have been issued during PCC's
9 coverage period.

10 On March 16, 2004, St. Paul attached a form of its CGL policy
11 to its reservation of rights letter. See Huynh Declaration, Exhibit
12 1. The form states that St. Paul would protect an insured from
13 claims for "damage to tangible property resulting from an
14 accidental event." Id. Under that form, St. Paul would not cover
15 damages to property owned by the insured. It would, however,
16 "defend any suit brought against [the insured] for damages covered
17 under this agreement, even if the suit is groundless or
18 fraudulent." On April 2, 2004, St. Paul denied coverage.

19 Commercial accepted the tender of defense on October 6, 2004.
20 McEwen Declaration, Exhibit 8, p. 1. Commercial has not answered
21 the complaint nor taken any position on these motions. PCC's other
22 primary insurance carrier, Compass, settled with PCC out of court.

23 GE filed the complaint in this action on May 28, 2004,
24 attaching a copy of the policy form that would have been issued to
25 PCC. Complaint ¶ 6; McEwen Declaration, Exhibit 19. GE filed an
26 amended complaint on December 24, 2004.

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3 Standards

4 Summary judgment is appropriate "if the pleadings,
5 depositions, answers to interrogatories, and admissions on file,
6 together with the affidavits, if any, show that there is no genuine
7 issue as to any material fact and that the moving party is entitled
8 to a judgment as a matter of law." Fed. R. Civ. P. 56(c).

9 The duty to defend is broader than the duty to indemnify, and
10 the two duties are independent. See, e.g., Western Equities, Inc.
11 v. St. Paul Fire and Marine, 184 Or. App. 368, 374 (2002); St. Paul
12 Fire v. McCormick & Baxter Creosoting, 126 Or. App. 689, 701,
13 *modified on reconsideration*, 128 Or. App. 234 (1994), *aff'd in*
14 *part, rev'd in part on other grounds*, 324 Or. 184 (1996). Any
15 doubts regarding coverage are resolved in favor of the insured.
16 See, e.g., Continental Casualty Co. v. Reinhardt, 247 F. Supp. 173
(D. Or. 1965), *aff'd*, 358 F.2d 306 (9th Cir. 1966).

17 Discussion

18 A. Duty to defend

19 An insurer has a duty to defend "if the allegations of the
20 complaint in the underlying action, without amendment and with
21 ambiguities construed in favor of the insured, could impose
22 liability for the conduct covered by the policy." Ledford v.
23 Gutowski, 319 Or. 397, 399 (1994); see also Abrams v. General Star
24 Indemnity Co., 335 Or. 392, 400 (2003). The duty to defend is
25 determined by reference to the insurance policy and the facts
26 alleged in the complaint. Ledford, 319 Or. at 399; Abrams, 335 Or.

1 at 396.

2 To resolve the issue of the insurers' duty to defend PCC, the
3 court must make two inquiries: 1) whether the Voluntary Agreement
4 is deemed a complaint; and, if so, 2) whether the "allegations" in
5 the Voluntary Agreement could impose liability for conduct that is
6 covered by the CGL policies.

7 **1. Is the Voluntary Agreement a complaint?**

8 PCC asserts that the Voluntary Agreement issued to PCC by DEQ
9 is considered a "suit" or "complaint" under Oregon law:

10 Any action or agreement by [DEQ] * * * against or with an
11 insured in which [DEQ] *** in writing directs, requests
12 or agrees that an insured take action with respect to
13 contamination within the State of Oregon is equivalent to
14 a suit or lawsuit as those terms are used in any general
15 liability insurance policy.

16 Or. Rev. Stat. § 465.480(2)(b). The term "suit" or "lawsuit" is
17 defined to include administrative proceedings and actions taken
18 under Oregon or federal law, including actions taken under
19 administrative oversight of DEQ "pursuant to written voluntary
20 agreements, consent decrees and consent orders." Or. Rev. Stat. §
21 465.480(1)(a); see also Schnitzer Investment Corp. v. Certain
22 Underwriters at Lloyd's of London, 197 Or. App. 147, 155-57
23 (2005) (a "suit" includes correspondence from DEQ notifying insured
24 of its intent to list sites on environmental database and
25 requesting further investigation or cleanup); McCormick & Baxter
26 Creosoting, 126 Or. App. at 700-01 (fact that insured chooses to
27 try to gain a more favorable resolution by cooperation instead of
28 litigation does not mean that the agency is not making a claim that
the insured is responsible for damages under the statutes governing

1 cleanup of environmental damage).

2 There does not appear to be any dispute that the Voluntary
3 Agreement is analogous to a complaint in court or charges in an
4 administrative contested case proceeding, and therefore a "suit"
5 within the terms of an insurer's duty to defend.

6 **2. Does the Voluntary Agreement allege conduct that is**
7 **covered by the policy?**

8 a. The owned property exclusion

9 The first of St. Paul and GE's grounds for refusing to defend
10 PCC is the owned property exclusion of the policies. The insurers
11 assert that the Voluntary Agreement merely alleges soil
12 contamination to PCC's own property, and that such damage is
13 excluded from coverage under the policy's owned property exclusion.

14 The GE policy states:

15 This insurance does not apply:

16 (g) to property damage:

17 (1) to property owned or occupied by or rented
18 to the insured, or ... to property held by the
19 insured for sale or entrusted to the ensured
20 ...

21 St. Paul asserts that if a policy was issued to PCC by St. Paul, it
22 would have contained the following provision:

23 We won't cover damage to property you or any other
24 protected person own, rent, occupy, use of [sic]
25 physically control. Nor will we be responsible for any
26 damage to premises you've sold or transferred to someone
27 else.

28 See Nanzig Affidavit, Exhibit 1, p. 4, 6.

29 GE relies on cases holding that the owned property exclusion
30 is unambiguous and enforceable in the context of soil contamination

1 on the insured's property, such as Bauman v. North Pacific
2 Insurance Co., 152 Or. App. 181, 187-88 (1998). In that case, while
3 decommissioning an underground storage tank, the insured discovered
4 soil contamination. The DEQ required the insured to clean up the
5 contamination. The insured sought coverage for the cleanup cost and
6 the insurer denied coverage based upon the owned property
7 exclusion.

8 PCC counters that the Voluntary Agreement alleged not simply
9 soil contamination, but possible groundwater contamination as
10 well,¹ and argues that the owned-property exclusion does not apply
11 to groundwater contamination. PCC relies on Lane Electric Co-op v.
12 Federated Rural Electric, 114 Or. App. 156, 160-61 (1992), holding
13 that contamination of groundwater is "property damage," and on Or.
14 Rev. Stat. § 537.110 and Lane, 114 Or. App. at 161, both standing
15 for the proposition that groundwater, like all other water within
16 the state, belongs to the public and is within public control. See
17 also McCormick & Baxter Creosoting, 126 Or. App. at 266

19 ¹In the Bauman case, the Court of Appeals refused to
20 consider plaintiff's argument that there was a genuine issue of
21 fact as to whether there was contamination of groundwater,
22 because plaintiff failed to raise the issue in the trial court.
23 Thus the court did not reach the issue of whether there was
24 possible damage to third-party property as a result of
25 groundwater contamination created by the soil contamination on
26 the insured's property. 152 Or. App. at 185.

1 (groundwater is property owned by the public) and Schnitzer, 197
2 Or. App. at 159 (owned-property exclusion does not apply to
3 contamination of groundwater).

4 The Voluntary Agreement contains references to the possibility
5 of groundwater contamination, as well as soil contamination. For
6 example, the Voluntary Agreement states that the objective of the
7 Site investigation is to "determine whether hazardous substances
8 discovered in soil at the Property during decommissioning of
9 underground injection control (UIC) systems pose an unacceptable
10 risk to human health through future direct contact, or have or may
11 cause significant impacts to *beneficial uses of groundwater*."
12 (Emphasis added) The Voluntary Agreement also specifies that PCC's
13 work plan should be designed to identify the sources, nature and
14 extent of contamination, specifically an "initial *groundwater*
15 *investigation* near UICs #4 and #33." (Emphasis added).

16 However, GE argues that the language of the Voluntary
17 Agreement really only requires PCC to perform a site investigation
18 and risk assessment because of *soil* contamination. GE disputes
19 PCC's argument that its agreement to perform a "risk assessment" to
20 see if there was groundwater contamination is equivalent to an
21 affirmative allegation by DEQ that there was actual groundwater
22 contamination. GE asserts that the definition of "risk assessment"
23 in OAR § 340-122-0115(49) supports its argument:

24 "Risk Assessment" means the process used to determine the
25 probability of an adverse effect due to the presence of
26 hazardous substances. A risk assessment includes
27 identification of the hazardous substances present in the
environmental media; assessment of exposure and exposure
pathways; assessment of the toxicity of the hazardous

1 substances; characterization of human health risks; and
2 characterization of the impacts or risks to the
environment.

3 GE argues that the Voluntary Agreement required PCC to perform
4 a risk assessment because of soil contamination, not groundwater
5 contamination, pointing to the phrases in the Voluntary Agreement
6 stating that DEQ has requested PCC to enter into the Voluntary
7 Cleanup Program "due to the discovery of chlorinated solvents in
8 soil" beneath the two UICs, and that the objective of the Site
9 Investigation was to determine whether that soil contamination
10 posed a risk to human health or could have a significant impact on
11 the groundwater.

12 PCC has the more persuasive argument. The duty to defend
13 arises whenever there is a *possibility* that the policy provides
14 coverage, that is whenever the allegations of the complaint,
15 without amendment, *could* impose liability for conduct covered by
16 the policy. See Sch. Dist. No. 1 v. Mission Ins. Co., 58 Or. App.
17 692, 696 (1982). Stated somewhat differently, the question is
18 whether, on the allegations contained in the Voluntary Agreement,
19 a court would allow DEQ to put on evidence of groundwater
20 contamination at the Site. I conclude that it would.

21 My conclusion is reinforced by the authority upon which GE
22 relies, the Martin case. In holding that the insurer had no duty to
23 defend, the court noted that the allegations in the complaint were
24 limited to contamination in the soil. The court specifically said,
25 "The plaintiffs *did not allege* that the contamination had migrated
26 or *threatened to migrate* to soils off the property or to
27

1 groundwater under the property." 146 Or. App. at 273-74. This
2 suggests that if an Oregon court were presented with the Voluntary
3 Agreement in this case, which clearly alleges that the soil
4 contamination may have already migrated to the groundwater near
5 UICs #4 and #33, it would find a duty to defend. Although, in this
6 case, the environmental damage, in hindsight, was limited to soil
7 contamination, and DEQ did not require PCC to take any remedial
8 action, at the time of the Voluntary Agreement, there was an
9 allegation of groundwater contamination and an order to investigate
10 and determine its extent. Because the Voluntary Agreement raises
11 the possibility of groundwater contamination caused by the soil
12 contamination, the insurers' reliance on Martin is misplaced.

13 Further, Oregon law provides that property owners are
14 obligated to report environmental contamination to the DEQ and to
15 investigate the contamination to determine whether remediation is
16 necessary. This element of legal compulsion strengthens the
17 inference that the terms of the Voluntary Agreement should be
18 construed as affirmative allegations rather than hypothetical
19 statements.

20 I conclude that the owned property exclusion does not
21 exonerate GE and St. Paul from the duty to defend.²
22

23
24 ²In the McCormick & Baxter Creosoting case, the court seemed
25 to acknowledge that usually, soil contamination and groundwater
26 contamination are linked. See 126 Or. App. at 700, n. 10:

27 Insurers argue that, with the possible exception of

1 b. Are risk assessment costs considered "damages?"

2 GE asserts that the Voluntary Agreement does not seek damages
3 on account of property damage to groundwater; to the extent that
4 the costs incurred by PCC in performing the site inspection and
5 risk assessment can be considered "damages," those "damages" are
6 the result of the discovery of soil contamination, and to the
7 extent the costs incurred by PCC can be considered defense costs,
8 those defense costs relate to the DEQ's claim that the soil on
9 PCC's property was contaminated.

10 PCC argues that the costs of risk assessments, preliminary
11 assessments, and remedial investigations, such as those incurred by
12 PCC, are considered defense costs. PCC relies on Or. Rev. Stat. §
13 465.480(6)(a) and on McCormick & Baxter Creosoting, 126 Or. App. at
14 702.

15 _____
16 groundwater pollution, there was no evidence of damage
17 to the property of third parties. They contend,
18 therefore, that they were entitled to a declaration
19 that they had no liability for the cost to M & B of
20 repairing or cleaning up its own property, such as the
21 soil. That would be so if the pollution to the soil is
22 not inextricably linked to the pollution of the
23 groundwater, for example having to clean the soil to
24 prevent pollution to the water filtering through the
25 soil. Whether such facts exist cannot be resolved on
26 summary judgment.
27

1 Section 465.480(6)(a) provides:

2 There is a rebuttable presumption that the costs of
3 preliminary assessments, remedial investigations, risk
4 assessments or other necessary investigation, as those
5 terms are defined by rule by the Department of
Environmental Quality, are defense costs payable by the
insurer, subject to the provisions of the applicable
general liability insurance policy or policies.

6 In McCormick & Baxter Creosoting, the insurers had argued that
7 cleanup costs are not damages within the meaning of the insurance
8 policies, because they are expended to prevent future harm, not to
9 remedy past harm. The court rejected the argument, holding that the
10 costs expended in cleaning up contamination are "damages," as that
11 term is used in general liability policies, and that such costs are
12 covered by those policies.

13 GE's argument is unpersuasive. The argument that site
14 inspection and risk assessment costs do not constitute defense
15 costs is explicitly contradicted by Or. Rev. Stat. § 465.480(6).
16 The argument that the Voluntary Agreement does not seek "damages"
17 (i.e., costs of remediation) for anything more than soil
18 contamination is foreclosed by the court's holding in McCormick &
19 Baxter Creosoting that cleanup costs are "damages" as that term is
20 used in CGL policies, in combination with Or. Rev. Stat. §
21 465.480(6), which, through the terms "preliminary assessments" and
22 "risk assessment," clearly contemplates situations where, as here,
23 the nature and extent of the contamination is still undetermined.
24 Again, the Voluntary Agreement clearly anticipated ground water
25 contamination.

26 c. "Occurrence" and "accidental event"

1 An additional ground asserted by GE for its refusal to defend
2 PCC is that the Voluntary Agreement between PCC and DEQ does not
3 allege an "occurrence" of covered property damage during the policy
4 period. The GE policy defines an "occurrence" as

5 an event, or a continuous or repeated exposure to
6 conditions, which causes bodily injury or property damage
7 during the policy period that is neither knowing or [sic]
intentionally caused by or at the direction of the
insured.

8 GE continues to assert that the Voluntary Agreement alleges
9 only that hazardous substances have been discovered in the soil,
10 but does not allege actual damage to groundwater, much less damage
11 to groundwater that occurred between July 1, 1984 and July 9, 1985,
12 the policy period. GE argues that because the Voluntary Agreement
13 "does not allege the actual existence of groundwater
14 contamination," there is no allegation of an "occurrence" in the
15 Voluntary Agreement. St. Paul makes a similar argument. It contends
16 that the Voluntary Agreement merely requires PCC to determine
17 *whether* hazardous substances discovered at the property "have or
18 may cause significant impacts to beneficial uses of groundwater,"
19 and that there is "no indication in the Voluntary Agreement that
20 the groundwater is contaminated." For the reasons set forth above,
21 these arguments fail here.

22 As a corollary to that argument, St. Paul argues that the
23 Voluntary Agreement also fails to allege the occurrence of an
24 "accidental event" because it does not state when the contamination
25 started, or what caused the contamination. St. Paul cites the case
26 of Martin v. State Farm Fire & Cas. Co., 146 Or. App. 270 (1997),
27

1 where the court held that "failing to exclude a possibility of an
2 event is not the same as affirmatively alleging that the event has
3 occurred."

4 Although this is a difficult issue, the Martin case, discussed
5 above, and the Schnitzer case indicate that a duty to defend can be
6 triggered by an allegation of the threat or possibility of harm,
7 rather than an allegation of actual harm.

8 In Schnitzer, the court concluded that a consent order, a
9 letter, and other documents (hereafter referred to as the "consent
10 order") constituted a complaint for purposes of a duty to defend:

11 The consent order contains DEQ's factual contentions
12 concerning the condition of the property, the accuracy of
13 which plaintiff did not admit.

14 At the least, CNA had to treat those documents [i.e.,
15 the consent order, DEQ's June 7, 1991 letter and the
16 accompanying documents] at that time as the functional
17 equivalent of a judicial complaint. When read together,
18 they described the factual basis on which DEQ sought to
19 hold plaintiff liable for the cost of the environmental
20 cleanup of its property. ... [A]s of September 26, 1991,
21 CNA had the duty to defend plaintiff with regard to the
22 actions against plaintiff being taken by the DEQ. That
23 duty continued as to each unit until the Record of
24 Decision for that unit was filed.

197 Or. App. at 157.

25 The Schnitzer court found a duty to defend had been triggered
26 even though the consent order did not contain an allegation of
27 actual damage to groundwater or the occurrence of a specific event
28 that caused actual damage. Rather, the consent order merely stated
that Schnitzer was to determine "the nature and extent of releases
of hazardous substances on or from plaintiff's property."

In Schnitzer, the studies ultimately revealed that there was
no groundwater contamination at Schnitzer's property, and Schnitzer

1 was only required to remediate soil contamination and continue to
2 monitor the groundwater. Nevertheless, the court rejected the
3 argument that the owned property exclusion provided a basis for
4 CNA's refusal to defend.

5 GE counters that Schnitzer is inapplicable because in
6 Schnitzer the consent order specifically alleged the existence of
7 groundwater contamination and indicated that the DEQ intended to
8 impose liability upon the insured for damage to the groundwater,
9 while in this case there is no allegation of the actual existence
10 of groundwater contamination and no indication that the DEQ
11 intended to impose liability upon the insured. I disagree with this
12 reading of the case. The Schnitzer court specifically said that
13 "the consent order by itself shows that there was a *possibility*
14 that DEQ would require plaintiff to remedy the groundwater under
15 the site." 197 Or. App. at 159 (emphasis added).

16 I also find unpersuasive GE's argument that in Schnitzer, the
17 DEQ clearly intended to impose liability upon Schnitzer for
18 groundwater contamination. A careful reading of the facts shows
19 that DEQ intended to impose liability on Schnitzer if groundwater
20 contamination were found, but that the studies ordered by Schnitzer
21 showed soil contamination only, and DEQ required Schnitzer to
22 remediate soil contamination only. The only requirement imposed on
23 Schnitzer with respect to groundwater contamination was that it
24 continue to monitor the groundwater for a period of five years.

25 GE also argues that in Schnitzer, the court held that the
26 insurers were not liable for actions taken by the insured to
27

1 prevent contamination--rather, the terms of the policies required
2 payment only to repair damage that had already occurred. 197 Or.
3 App. at 160-61. But that was the court's holding with respect to
4 the duty to indemnify, a separate issue from the duty to defend.

5 This case is factually quite close to Schnitzer. In Schnitzer,
6 as here, the "complaint" alleged soil contamination and the
7 possibility of groundwater contamination resulting from the soil
8 contamination. The investigation ordered included a determination
9 of the extent of any groundwater contamination. In Schnitzer, as
10 here, the investigation ultimately revealed that no groundwater
11 contamination had occurred. Nevertheless, the court found the
12 owned-property exclusion inapplicable and held that the insurer had
13 a duty to defend that was triggered when the insured and DEQ agreed
14 that the insured would conduct an investigation to determine the
15 nature and extent of the contamination.

16 I am also unpersuaded by St. Paul's contention that there was
17 no duty to defend because the Voluntary Agreement failed to allege
18 when the contamination occurred and how, and by GE's contention
19 that there was no duty to defend because the Voluntary Agreement
20 did not allege that the contamination occurred during the coverage
21 period of the policy. The holding in Schnitzer indicates that it is
22 not necessary for groundwater contamination to be either directly
23 alleged nor ultimately proven, in order to trigger a duty to
24 defend. Nor do I see any indication in Schnitzer or in Martin that
25 a duty to defend is not triggered absent an allegation of exactly
26 when the contamination occurred, as St. Paul argues. The key here,

1 as with all duty to defend cases, is that nothing in the Voluntary
2 Agreement precluded proof that a release of contaminants within the
3 policy period of each insurer, and from a cause within each
4 insurer's coverage, had contaminated the groundwater. Thus a duty
5 to defend exists.

6 **B. Duty to indemnify**

7 The duty to indemnify is established by proof of facts
8 demonstrating a right to coverage. Western Equities, 184 Or. App.
9 at 374. PCC stated at oral argument that it was not seeking
10 indemnity costs against the insurer, and concedes that GE is
11 entitled to summary judgment on that issue. This motion is granted.

12 **Conclusion**

13 GE's motion for summary judgment (doc. # 43) is DENIED with
14 respect to the duty to defend and GRANTED with respect to the duty
15 to indemnify. St. Paul's motion for partial summary judgment in its
16 favor on the duty to defend (doc. # 47) is DENIED. PCC's motion for
17 partial summary judgment in its favor on the duty to defend (doc.
18 # 36) is GRANTED.

19 IT IS SO ORDERED.

20 Dated this 24th day of August, 2005.

21
22 /s/ Dennis James Hubel

23 Dennis James Hubel
24 United States Magistrate Judge
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